

To: Cambridgeshire Police Authority
From: Chief Constable
Date: 30th September 2009

LOCAL AREA AGREEMENT UPDATE

1. Purpose

- 1.1 To provide an update on Local Area Agreements and Authority engagement.

2. Background Structure

- 2.1 Each District / Unitary / County council must prepare a Sustainable Community Strategy (SCS) setting out what is important for the local area across all services. This is done in consultation within what is known as a Local Strategic Partnership (LSP). Peterborough Unitary Authority has its own LSP known as the Greater Peterborough Partnership. The five Cambridgeshire District LSPs feed into to what is effectively a county LSP known as Cambridgeshire Together.

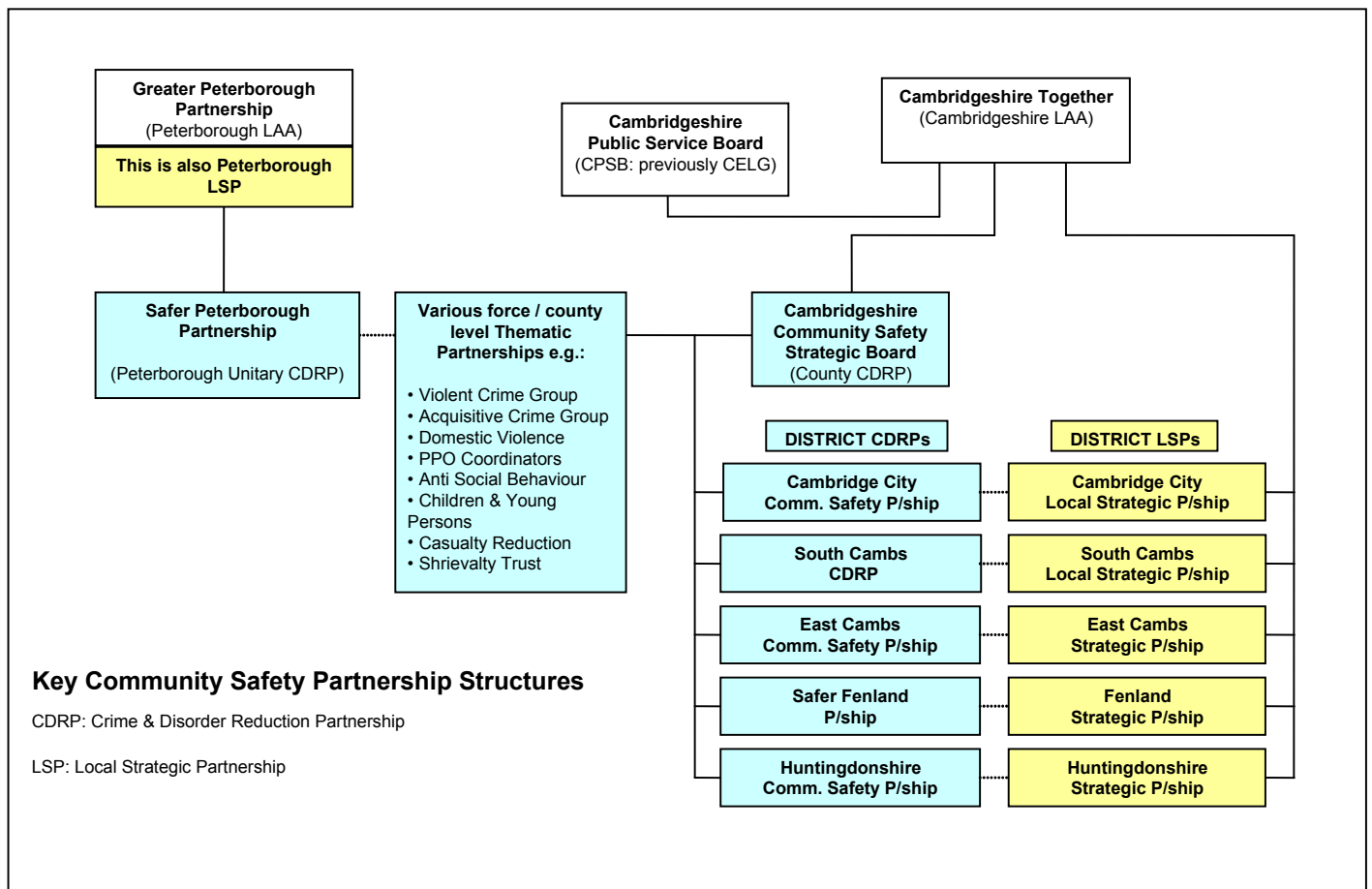
A formal Local Area Agreement (LAA) between the LSPs and the Government sets out the first three years of strategic delivery including performance indicators taken from a menu of National Indicators (NIs).

- 2.2 In simple terms the County Council or Peterborough Unitary Authority as a 'Responsible Local Authority' 'own' their respective LAA. However both the Chief Constable and Police Authority in their own right are 'Partner Authorities' under the LAA by virtue of the Local Government and Public Involvement in Health Act 2007

That legislation requires the Responsible Local Authority and Partner Authorities to 'have regard' to all those targets which relate to them and must be able to demonstrate how they are effectively planning for the implementation of their contribution to the achievement of those targets.

- 2.3 Performance against the NIs will be assessed by, among others, the Audit Commission and various Inspection agencies such as the HMIC. Performance will feature significantly in the first round of Comprehensive Area Assessments (CAA) this year. Updates on LAA performance are reported at the Police Authority Performance Panel so will not be duplicated here; however this paper will look at the Place Survey in slightly more detail.

2.4 A very simplified schematic to show partnership links



3. LAA Refresh

- 3.1 Each year, generally between December and March, the LAA is required to review past activity and consider what is best for the following year of the three year LAA, this is known as 'Refresh'.

The Refresh may include adjustments to Targets and even, subject to Ministerial approval, removal of old or insertion of new performance targets – the NIs.

The Refresh process includes consultation and negotiation with a range of interested parties but most notably the Responsible Local Authority and Partner Authorities which for Safer Communities includes the Chief Constable and Police Authority, the LSPs and the CDRPs.

As per the original LAA the Refreshed version also requires formal approval by Government via the Government Office (GO East)

4. Relevant LAA Performance Targets

4.1 The tables below summarise relevant NIs for both LAAs and associated performance targets for the three years to 2010/11.

Cambridgeshire LAA Priority Indicators under Safer & Stronger		
Link: http://www.cambstogether.org.uk/i/assets/Final%20Draft%20LAA%20Refresh%20Table%202009.doc		
Cambridgeshire LAA - National Indicators	Baseline	2010/11 Target
NI 001 % of people who believe people from different backgrounds get on well together in their local area	78%	81%
NI 004 % of people who feel they can influence decisions in their locality	31%	34%
NI 007 Environment for a thriving third sector	15.3% (tentative)	Improvement
NI 016 Serious acquisitive crime rate	2007 Rate 12.53	12.2 rate
NI 017 Perceptions of anti-social behaviour	12.8%	9.8%
NI 020 Assault with injury crime rate	2560 (indicative figure)	5% reduction
NI 032 Repeat incidents of domestic violence	31%	28%
NI 047 People killed or seriously injured in road traffic accidents	418	360
Cambridgeshire LAA - Local Priorities	Baseline	2010/11 Target
NI 021 Dealing with local concerns about anti-social behaviour and crime by the local council and police	tbc	tbc
NI 115 Substance misuse by young people	11.8 (Tellus survey)	9.1 (09/10)

Peterborough LAA Priority Indicators under Safer and Stronger		
Link: http://www.gpp-peterborough.org.uk/documents/GPPLocalAreaAgrmntA3.pdf		
Peterborough LAA - National Indicators	Baseline	2010/11 Target
NI 001 % of people who believe people from different backgrounds get on well together in their local area	65%	Improvement
NI 004 % of people who feel they can influence decisions in their locality	32.9%	39%
NI 006 Participation in regular volunteering	tbc	tbc
NI 016 Serious acquisitive crime rate	30.4 (rate)	26.9 (rate)
NI 017 Perceptions of anti-social behaviour	tbc	tbc
NI 030 Re-offending rate of prolific and other priority offenders	tbc	tbc
NI 032 Repeat incidents of domestic violence	tbc	tbc
NI 035 Building resilience to violent extremism	Score: 2	Score: 3.5
NI 040 Number of drug users recorded as being in effective treatment	tbc	+ 23% on 07/08 baseline
NI 111 First time entrants to the Youth Justice System aged 10-17	tbc	5% reduction
Peterborough LAA - Local Priorities	Baseline	2010/11 Target
NI 002 % of people who feel that they belong to their neighbourhood	tbc	tbc
NI 013 Migrants English language skills and knowledge	tbc	tbc
NI 020 Assault with injury crime rate	tbc	10% reduction
NI 033 Arson Incidents	1045	36% reduction
NI 047 People killed or seriously injured in road traffic accidents	119.7	3.3% reduction

5. LAA Performance

5.1 Updates on LAA performance are reported at the Police Authority Performance Panel so will not be duplicated here. However it may be useful to summarise the most relevant results from the first Place Survey which have recently been released and some commentary around progress of the Self Assessment stage of the Comprehensive Area Agreement (CAA).

5.2 Place Survey

The 2008 Place Survey provides information on people's perceptions of their local area and the local services they receive. The survey collects information on 18 perception national indicators (NI) for local government. Other NIs are measured by different means such crime data. These are the results for those perception indicators of most relevance to policing:

% who agree that their local area is a place where people from different backgrounds get on well together: (NI 1)		% who think that anti-social behaviour is a problem in their local area: (NI 17)	
England	76.4%	England	20%
Eastern Region	78.2%	Eastern Region	16.4%
Cambridgeshire	79.0%	Cambridgeshire	12.6%
Peterborough	67.8%	Peterborough	20.5%
% who agree that the police and other local public services are successfully dealing with anti-social behaviour and crime in their local area: (NI 21)		% who agree that the police and other local public services seek people's views about anti-social behaviour and crime in their local area: (NI 27)	
England	26.3%	England	24.8%
Eastern Region	26.5%	Eastern Region	24.0%
Cambridgeshire	25.0%	Cambridgeshire	25.7%
Peterborough	24.0%	Peterborough	25.8%
% who think that drunk and rowdy behaviour is a problem in their local area: (NI 41)		% who think that drug use or drug dealing is a problem in their local area: (NI 42)	
England	29.0%	England	30.5%
Eastern Region	26.0%	Eastern Region	25.9%
Cambridgeshire	22.7%	Cambridgeshire	24.2%
Peterborough	26.2%	Peterborough	28.9%

5.3 Commentary re Self Assessment stage of the Comprehensive Area Assessment (CAA)

We are mid way through the 3 year LAAs (2008/09 to 2010/11) Each LAA must complete its own self assessment and submit to GO East.

Cambridgeshire assesses its 'Safer and Stronger Communities' as 'amber' (as it does for all its priority themes.) Areas highlighted as making good progress include Domestic Violence, Youth offending, Anti-social Behaviour, Distraction burglaries, alcohol abuse and Road Traffic injuries. Serious acquisitive crime is seen as an area for development, as is the merger of the County Community Safety Board (CCSSB) with Stronger (community engagement) themes by the end of 2009/10. There is so far not much mention about violent crime, extremism or PPOs / Integrated Offender Management.

Peterborough's 'Strong & Supportive Communities' considers youth offending, vehicle crime, burglary, ASB, Migrants, violent extremism, weeks of action, neighbourhood management / community engagement, PPO and Integrated Offender Management (IOM) as both achievements and as areas for development.

6. **Other developments of interest**

6.1 Migration Impact Fund - Funding to help support migrant workers relieving hard pressed services.

Both LAAs are likely to receive funding (over two years) to support areas which are home to migrant workers. The funding comes from the Government's Migration Impact Fund. £70M is available nationally, money which comes from a levy paid for by people coming to the UK to work or study. The Department for Communities and Local Government will confirm the second year funding in the autumn.

Cambridgeshire Together has attracted funding worth potentially £1,014,396 over two years. It will fund projects across the county providing extra support for migrant workers focused on schools, police, health and council services to aid integration and reduce tensions and misunderstandings where they exist. The projects are:

- Recruitment of multilingual Police Community Support Officers led by Cambridgeshire Constabulary.
- Production of a DVD as a training aid to assist staff who use interpreters led by Cambridgeshire Constabulary.
- Support for children, teenagers and families in Wisbech led by Cambridgeshire County Council in partnership with Fenland District Council.

- Emergency accommodation and casework support project led by Ferry Project in partnership with Fenland District Council.
- Combating overcrowding, exploitation and health and safety issues in Private Rented Accommodation led by Cambridge City Council in partnership with East Cambridgeshire District Council and Fenland District Council.
- Enhanced Road Safety Education and Enforcement Approach to Migrant Road Users led by Cambridgeshire Constabulary.

The Greater Peterborough Partnership (GPP) has been allocated £354,832 in extra government funds to support nine projects designed to tackle the impact of large-scale migration on local services in 2009/10. A further £337,030 has been provisionally awarded for 2010/11 but this is subject to confirmation in the autumn. The 2009/10 allocation will be used to:

- Improve secondary school teaching among children from minority ethnic new arrival (MENA) groups;
- Employ more bilingual teaching assistants so that pupils from settled communities can be helped to improve their literacy skills;
- Expand English lessons for speakers of other languages and offer EU language training to frontline service staff;
- Prevent rough sleeping;
- Expand a scheme for licensing houses in multiple occupation;
- Promote recycling among residents in North, Central and Park Wards; provide three community development workers; and
- Provide 'outreach' information and advice about health, welfare and employment.

6.2 Making Cambridgeshire Count (MCC) will transform partnership working and services across Cambridgeshire. MCC is a new initiative launched Cambridgeshire Together Board to transform partnership working and public services across the county. The programme, driven by the Cambridgeshire Public Service Board, will look at how the partnerships can make the best of combined resources, experience and skills to deliver highly efficient and effective services. This new approach is being seen as critical with Cambridgeshire expecting public sector spending cuts over the next few years.

6.3 While short term savings can be made, MCC will look to make radical changes in how we work as a partnership to improve the quality of life for all residents throughout the county. The programme includes:

- The need to create the right culture in order for the partnership to work together to find improved ways of delivering services for communities. This includes the production of a Cambridgeshire Plan that is more emotionally connected with communities.

- The need to identify short term efficiency savings through **counting** the resources available to the partnership and looking at how we can better use those resources collaboratively.
- The need to transform public services and deliver new approaches to tackling some of the 'wicked issues' we face as a partnership from April 2010.

It is anticipated that the MCC project will be funded by the Regional Improvement and Efficiency Partnership, Improvement East, which has made an indicative sum of £300,000 available to the partnership to deliver this initiative. This funding will be used to deliver a range of interventions and activities across the partnership organisations, as well as seeking to secure the involvement of a nationally respected leadership consultant.

7. Police Authority Engagement

- 7.1 The Police Authority, in the same way but separate to the Chief Constable, is a 'Partner Authority' – a statutory partner of the LAAs. The Police Authority also has statutory responsibilities to co-operate in the formulation and implementation of CDRP Strategies and a duty to consider crime and disorder implications from those strategies. The Police Authority's statutory obligations linked to both the LAAs and CDRPs brings obligations around consultation on, contribution to and delivery of CDRP and LAA priorities.

The Chief Constable and Police Authority are constitutionally seen as separate, all be it linked, statutory bodies. Each carries independent status but works to the same strategy, Cambridgeshire's Policing Plan. Appendix 1 lists relevant legislation for the LAA and CDRP obligations.

- 7.2 Independent Audits and the Police Authority itself have recognised the need to review Police Authority Committee and Panel structures and member representation on outside partnerships. Apart from the Police Authority's statutory status with the LAAs and CDRPs, members also have a separate essential role as representatives on scrutiny structures around the same partnerships.

Ideally, the Police Authority needs to be linked to 2 LAAs, 6 LSPs (one of which is Peterborough LAA), 6 CDRPs and Cambridgeshire County Community Safety Board (CCSSB), together with Scrutiny committees.

8. Recommendations

- 8.1 That the Police Authority notes developments within the LAAs under item 5 (Place Survey and CAA) and item 6 (Migration Impact Fund and Making Cambridgeshire Count) and its role within the LAA item 7.

BIBLIOGRAPHY

Source Document (s)	Contact Officer	Location
	PS Nick Lidstone HQ SDD (01480) 422322	Cambridgeshire Constabulary Hinchingsbrooke Park, Huntingdon, Cambs, PE29 6NP.
<p>Originating Officer ACC</p> <p>Is it considered that this report contains 'exempt information' and should be considered in private? No</p> <p>If the answer is "YES", please state the nature of the exempt information and the relevant clause in Part 1 of revised Schedule 12A to the Local Government Act 1972.</p> <p>.....</p> <p>The attached report has been cleared with the undermentioned Officers: (delete as appropriate)</p> <p>Chief Executive and Assistant Chief Constable</p> <p>Others</p> <p>Submitted on16th September 2009.....</p> <p>A report will not be sent to the Authority unless this box has been satisfactorily completed and all necessary consultation carried out - the responsibility for which rests with the originator (except for consultation with the Chairman and this will be undertaken by the Chief Executive).</p>		

OBLIGATIONS FOR CDRPs and LAAs

CRIME AND DISORDER REDUCTION PARTNERSHIPS

CDRPs were created by the Crime and Disorder Act 1998 to develop and implement strategies to reduce crime and disorder. They exist to ensure that a number of prescribed 'Responsible Authorities' and statutory bodies work together to jointly agree and deliver community safety priorities, this includes:

- The Chief Constable
- The Police Authority
- The Local Authority
- The Fire and Rescue Authority
- PCTs
- (Probation will become a statutory partner shortly)

Crime and Disorder Act 1998

Section 5 Authorities responsible for strategies

(1) Subject to the provisions of this section, the functions conferred by section 6 below [*Formulation and implementation of strategies*] shall be exercisable in relation to each local government area by the responsible authorities, that is to say—

- (a) the council for the area and, where the area is a district and the council is not a unitary authority, the council for the county which includes the district; and
- (b) every chief officer of police any part of whose police area lies within the area.

(2) In exercising those functions, the responsible authorities shall act in co-operation with the following persons and bodies, namely—

- (a) **every police authority** any part of whose police area lies within the area;
- (b) every probation committee or health authority any part of whose area lies within the area; and
- (c) every person or body of a description which is for the time being prescribed by order of the Secretary of State under this subsection;

and it shall be the **duty of those persons and bodies** to co-operate in the exercise by the responsible authorities of those functions

Section 17 Duty to consider crime and disorder implications

(1) Without prejudice to any other obligation imposed on it, it shall be the duty of each authority to which this section applies to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.

(2) This section applies to a local authority, a joint authority, a police authority, a National Park authority and the Broads Authority

LOCAL AREA AGREEMENTS (and the Local Strategic Partnerships – LSPs)

There is a legal requirement for each local authority (e.g. a district or county council) to produce a Sustainable Community Strategy (SCS) which spans at least a decade. Whilst there is no legal requirement to form a LSP as such, such partnerships have formed to manage the SCS with an increasing weight of government expectation being placed on them.

Whilst the LSP is non-statutory the requirement for each local authority (e.g. a district or county council) to produce a SCS is statutory. The LAA is effectively the SCS delivery plan in three year periods which sets out priorities and actions (including performance under relevant NIs) to achieve the SCS.

The Local Government and Public Involvement in Health Act 2007 introduced a 'duty to cooperate' on many public bodies involved in LAAs including the Police and Police Authority. The local authority is known as the Responsible Local Authority and both the Chief Constable and Police Authority in their own right are '**Partner Authorities**' by virtue of Section 104 the 2007 Act.

Under Section 106 (2): In preparing the draft local area agreement, the responsible local authority must—

(a) consult—

(i) **each partner authority**; and

(b) co-operate with **each partner authority** in determining the local improvement targets relating to the partner authority which are to be specified in the draft local area agreement;

Section 106 (3) In determining the local improvement targets relating to it which are to be specified in the draft local area agreement, **each partner authority** must—

(a) co-operate with the responsible local authority; and

(b) have regard to any guidance issued by the Secretary of State.

Each Authority (be that the Responsible Local Authority or the **Partner Authorities**) must be able to demonstrate how they are effectively planning for the implementation of their contribution to the achievement of LAA targets, more specifically:

- Clearly establish links between all local improvement targets that relate to them in their relevant business planning and performance management processes
- That relevant LAA targets will be clearly but proportionately reflected within each individual Partner Authority's local regional or sub-regional resource allocation.
- That the staff of Responsible and Partner Authorities are made aware of any pertinent LAA priorities and where appropriate that these are reflected in the setting of senior staff performance management objectives
- To work through the LSP / LAA board and thematic partnerships to collectively oversee progress towards LAA target delivery based on existing data and information provided by individual partners.

Section 108: Duty to have regard to local improvement targets

Where a local area agreement has effect under section 107(2)—

(a) the responsible local authority, and

(b) **each partner authority**,

must, in exercising its functions, have regard to every local improvement target specified in the local area agreement which relates to it.